

**CITY OF YORK COUNCIL
SUMMONS**

All Councillors, relevant Council Officers and other interested parties and residents are formally invited to attend a Budget Council Meeting meeting of the **City of York Council at The Citadel, Gillygate, York, YO31 7EA** to consider the business contained in this agenda on the following date and time

Thursday, 27 February 2020 at 6.30 pm

Note: In the event that business related to the setting of the Council's budget should not be concluded at this meeting, Council will reconvene on **Thursday 5 March 2020, at 6.30pm at The Citadel, Gillygate, York, YO31 7EA**

The Citadel

S Houlden,
Corporate
Director of
Health, Housing
and Adult Social
Care

D Steel,
Head of
Civic &
Democratic
Services

J Berry
Monitoring
Officer

I Floyd,
Interim Chief
Executive

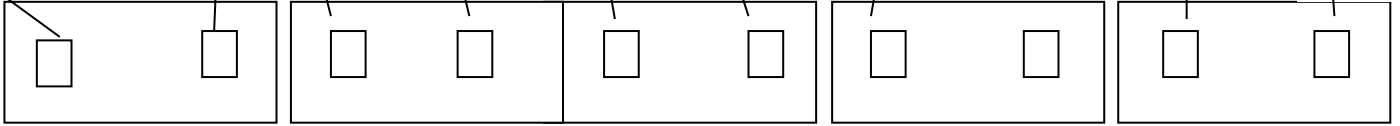
N Ferris
Corporate
Director of
Economy & Place

A Hatton,
Corporate
Director of
Children,
Education &
Communities

Democracy
Officer

Cllr J Looker
Lord Mayor

S Stoltz,
Director of
Public
Health



Cllr I
Cuthbertson Cllr C
Runciman

Cllr D
Craghill Cllr A
D'Agorne

Cllr K
Aspden Cllr
Ayre Cllr
Waller

Cllr P
Widdowson Cllr D
Smalley

Cllr
Mason Cllr
D Taylor

Cllr
Fenton Cllr
Baker

Cllr
Pearson Cllr
Vassie

Cllr
Hollyer Cllr
Fisher

Cllr
Carr

Cllr
Galvin



Cllr
Hook Cllr
Wann

Cllr C
Cullwick Cllr
Waudby

Cllr
Barker Cllr
Hunter

Cllr
Orrell Cllr
Daubney

Cllr
Doughty Cllr M
Warters

Cllr
Rowley

Cllr K
Taylor Cllr
Fitzpatrick

Cllr
Barnes Cllr
Perrett

Cllr D
Myers Cllr
Pavlovic

Cllr
Douglas Cllr
Crawshaw

Cllr
Kilbane Cllr
Musson

Cllr
Webb Cllr
Lomas

Cllr
Heaton Cllr
Melly

Cllr
Norman Cllr
Wells

A G E N D A

1. Declarations of Interest

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. Minutes (Pages 1 - 24)

To approve and sign the minutes of the Council meeting held on 19 December 2019.

3. Civic Announcements

To consider any announcements made by the Lord Mayor in respect of Civic business.

4. Public Participation

At this point in the meeting, any member of the public who has registered to address the Council, or to ask a Member of the Council a question, on a matter directly relevant to the setting of the Council' budget for the coming financial year, may do so. The deadline for registering is **5:00pm on Wednesday, 26 February 2020.**

To register to speak please contact the Democracy Officer for the meeting, on the details at the foot of the agenda.

WEBCASTING NOTICE

Please note: this meeting may be filmed for live or subsequent broadcast via the internet - at the start of the meeting the Lord Mayor will confirm if all or part of the meeting is being filmed.

You should be aware that the Council is a Data Controller under the Data Protection Act. Data collected during this webcast will be retained in accordance with the Council's published policy.

Public seating areas will not be filmed by the Council.

The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at http://www.york.gov.uk/download/downloads/id/11406/protocol_for_webcasting_filming_and_recording_of_council_meetings_20160809.pdf

5. Recommendations of the Executive in respect of the Capital Programme Monitor 2 and the Capital Programme Monitor 3 (Pages 25 - 38)

To consider the recommendations made by Executive, at their meetings on 21 January 2020 and 13 February 2020, regarding the second and third monitor reports on the 2019/20 Capital Programme. These are set out in the attached Part B minutes and will be moved by the Executive Leader.

6. Recommendations of the Executive on the Council's Capital and Investment Strategy, Capital Budget 2020/21 to 2024/25, the Financial Strategy 2020/21 to 2024/25 and the Treasury Management Strategy Statement and Prudential Indicators for 2020/21 to 2024/25 (Pages 39 - 52)

To consider the recommendations made by the Executive, at their meeting on 13 February 2020, in relation to:

- i) The Financial Strategy 2020/21 to 2024/25
- ii) The Capital Budget 2020/21 to 2024/25
- iii) The Capital Financing and Investment Strategy
- iv) The Treasury Management Strategy Statement and Prudential Indicators 2020/21 to 2024/25.

These recommendations are set out in the attached report and will be moved by the Executive Leader.

Note:

The original budget reports to Executive, on which their recommendations are based, were circulated to all Members on 6 February and can be found on the Council's website, here:

<https://democracy.york.gov.uk/ieListDocuments.aspx?CId=733&MId=11116>

- 7. List of Budget Amendments, for consideration at the meeting (to follow)**
- 8. Council Tax Resolution 2020-21** (Pages 53 - 64)
To consider the Council Tax Resolution for 2020/21, as set out in the attached report.
- 9. Urgent Business**
Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer

Fiona Young

Contact details:

- Telephone – (01904) 552030
- Email fiona.young@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 **(01904) 551550**

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City of York Council

Resolutions and proceedings of the Meeting of the City of York Council held in The Citadel, Gillygate, York on Thursday, 19th December, 2019, starting at 6.30 pm

Present: The Lord Mayor (Cllr Janet Looker) in the Chair, and the following Councillors:

Acomb Ward	Bishopthorpe Ward
S Barnes Lomas	Galvin
Clifton Ward	Copmanthorpe Ward
D Myers Wells	Carr
Dringhouses & Woodthorpe Ward	Fishergate Ward
Fenton Mason Widdowson	D'Agorne D Taylor
Fulford and Heslington Ward	Guildhall Ward
Aspden	Craghill Fitzpatrick Looker
Haxby & Wigginton Ward	Heworth Ward
Cuthbertson Hollyer Pearson	Douglas Perrett Webb
Heworth Without Ward	Holgate Ward
Ayre	Heaton Melly K Taylor

Hull Road Ward

Musson
Norman
Pavlovic

Huntington and New Earswick
Ward

Cullwick
Orrell
Runciman

Micklegate Ward

Baker
Crawshaw
Kilbane

Osbaldwick and Derwent Ward

Rowley
Warters

Rawcliffe and Clifton Without Ward

Smalley
Wann
Waudby

Rural West York Ward

Barker
Hook

Strensall Ward

Doughty
Fisher

Westfield Ward

Daubeney
Hunter
Waller

Wheldrake Ward

Vassie

38. Declarations of Interest

Members were invited to declare at this point in the meeting any personal interests not included on the Register of Interests, any prejudicial interests or any disclosable pecuniary interests they might have in the business on the agenda.

The following **personal** interests were declared:

Councillor	Agenda Item	Description of Interest
Barker	9(ii) - Motion on Affordable Housing Supply	As a landlord of properties in York
Cullwick	9(ii) - Motion on Affordable Housing Supply	As a landlord of properties in York
Douglas	9(ii) - Motion on Affordable Housing Supply	As a landlord of properties in York

No prejudicial or disclosable pecuniary interests were declared:

39. Minutes

Resolved: That the minutes of the last meeting of Council, held on 31 October 2019, be approved and then signed by the Chair as a correct record.

40. Civic Announcements

The Lord Mayor announced that His Honour Judge Sean Morris was in attendance at the meeting and wished to say a few words about his appointment on 31 October 2019 to the post of Honorary Recorder of York. Judge Morris then spoke, expressing his appreciation for the appointment, which he considered a great honour in view of the ancient tradition of the post, and thanking Council Members for the work that they did in the city.

The Lord Mayor then invited Cllr Aspden to nominate the Lord Mayor Elect for the 2020/21 Municipal Year, subject to consideration of the Council's protocol for nominating Lord Mayors

at the Executive meeting on 21 January 2020. Cllr Aspden nominated Cllr Chris Cullwick as the Lord Mayor Elect.

Cllr Cullwick confirmed that he would be honoured to accept this office with the assistance of his wife, Joy Cullwick, as Lady Mayoress. He also nominated Cllr Ashley Mason as his Sheriff, with Danielle Mason as Sheriff's Lady, for the 2020/21 Municipal Year.

41. Public Participation

It was reported that five members of the public had registered to speak at the meeting under the Public Participation item.

Suzie Mercer spoke on a matter within Council's remit, querying why she had received no response to her query on inaccurate information presented to the Decision Session of the Executive Member for Transport on 24 October 2019 regarding a petition seeking a weight restriction on the B1228 through Elvington.

Gwen Swinburn spoke on Agenda Item 6 (Independent Remuneration Panel), expressing concern about the levels of the recommended increases to Members' Allowances and querying whether proper process had been followed in bringing the recommendations to Council.

Peter Richardson spoke on a matter within Council's remit, namely the level of the Adult Social Care precept, which he considered was unacceptably high and therefore precluded any increase to Members' allowances.

Manar Matusiak, of Living Autism Ltd., spoke in support of the 'Autism Friendly City' motion at item 9(i) on the agenda, describing the work already carried out by her organisation and others towards implementing an autism-friendly strategy in York.

Tom Franklin, of York Green Party, spoke in support of the motions on 'Tree Planting Policy' and A Healthier, Greener York at items 9(iii) and 9(iv) on the agenda, detailing the environmental and health benefits of trees and the need to reduce reliance on car based transport in order to reach carbon reduction targets.

42. **Petitions**

Under Standing Order 15, the following petition was presented by Cllr Douglas for reference to the Customer & Corporate Services Scrutiny Management Committee, in accordance with the Council's petition arrangements:

- A petition signed by 31 residents of Yearsley Crescent, asking for a consultation to be carried out for their street to become a Residents' Priority Parking zone.¹

Action Required

1 Add to petitions schedule for reporting to CCSMC SS and relevant Executive Member

43. **Independent Remuneration Panel**

Council received a written report from the Monitoring Officer which presented the final report and recommendations of the Independent Remuneration Panel (IRP) in relation to the allowances payable to Members.

The Lord Mayor invited the Chair of the IRP, David Dickson, to address the meeting prior to the recommendations being formally moved. In doing so, Mr Dickson outlined the work carried out by the panel members and explained the principles underlying their final recommendations.

Cllr Aspden then moved, and Cllr D'Agorne seconded, the following recommendations as set out on page 1 of the supplementary agenda papers:

"That Council:

- 1) Adopt the scheme of allowances recommended by the Panel and approve the financial implications from 1 April 2020 (an additional increased cost per annum of circa £120k) being addressed and taken into account, as part of the forthcoming budget setting process for the Council for 2020/21 onwards;
- 2) Authorise the Interim Chief Executive to implement the changes and backdate to 22 May 2019 (Annual Council Meeting), with any budgetary implications up to 31 March 2020 (an additional one-off cost of circa £100k) being met from the general contingency budget 2019/20;¹
- 3) Ask the Monitoring Officer to make any consequential constitutional changes."²

A named vote was then requested and taken on the recommendations, with the following result:

For	Against	Abstained
Cllr Aspden	Cllr Doughty	
Cllr Ayre	Cllr Rowley	
Cllr Baker	Cllr Warters	
Cllr Barker		
Cllr Barnes		
Cllr Carr		
Cllr Craghill		
Cllr Crawshaw		
Cllr Cullwick		
Cllr Cuthbertson		
Cllr D'Agorne		
Cllr Daubney		
Cllr Douglas		
Cllr Fenton		
Cllr Fitzpatrick		
Cllr Galvin		
Cllr Heaton		
Cllr Hollyer		
Cllr Hook		
Cllr Hunter		
Cllr Kilbane		
Cllr Lomas		
Cllr Looker (Lord Mayor)		
Cllr Mason		
Cllr Melly		
Cllr Musson		
Cllr Myers		
Cllr Norman		
Cllr Orrell		
Cllr Pavlovic		
Cllr Pearson		
Cllr Perrett		
Cllr Runciman		
Cllr Smalley		
Cllr D Taylor		
Cllr K Taylor		
Cllr Vassie		
Cllr Waller		

Cllr Wann		
Cllr Webb		
Cllr Wells		
Cllr Widdowson		
43	3	0

Note: Cllr Fisher was out of the room when the above vote was taken.

The recommendations were declared CARRIED and it was

Resolved: That the above recommendations be approved.^{1&2}

Action Required

1 Arrange for the changes to be implemented from IF
January 2020, backdated to May 2019.

2 Update the Council's Constitution accordingly. JB

44. Report of Executive Leader and Executive Recommendations and Questions

A – Executive Leader's Report

A written report was received from the Executive Leader, Cllr Aspden, on the work of the Executive.

Members were then invited to question the Leader on his report. Questions were received from the floor from the following Members in relation to the subjects listed, and replied to as indicated:

Local Plan

- From Cllr Warters - did the Leader share the pride expressed by Cllr Ayre in the Plan, in view of the effect of inward immigration on the green belt and infrastructure of the city?

The Leader replied that he endorsed the comments of Cllr Ayre, and that the Plan provided the right balance between protecting the city and the green belt and providing economic opportunities and housing.

The Council's Approach to Equalities

- From Cllr Fitzpatrick - was the approach anything more than words, as there had been no consultation with the Equalities

Board and no Liberal Democrat attendance at the Human Rights network?

- From Cllr Melly (supplementary) – why was there no re-assessment of the 2017 commitment to look at all policy through the prism of the Human Rights Act?

The Leader replied that he understood there was an action plan which Cllr Smalley would be happy to share with the network and that the report to Executive on 28 November 2019 had confirmed the 2017 commitment.

Budget

- From Cllr Baker – how would the budget setting process proceed after the Executive Member Decision Sessions and would all Members have copies of the reports?

The Leader replied that all the budget papers for the Decision Sessions would be published at the same time and there would be a further opportunity to see the budget proposals when the agenda for the Executive meeting was published.

Make it York (MIY)

- From Cllr Myers – in view of the effect on market traders of issues arising from this year's Christmas events, what future relationship was envisaged with MIY, and would the issues be discussed with its new Chair?

The Leader replied that the situation would be reviewed in the new year, to ensure that the council and MIY worked effectively together on major events in the future and improved their communications. He noted that much work had already been done to engage with MIY and that advice on safety and anti-terrorism measures also had to be taken into consideration.

B – Executive Recommendations

Establishing an Investment Budget for a Strategic Commercial Property Acquisition

Cllr Aspden moved, and Cllr D'Agorne seconded, the following recommendation contained in Minute 74 of the Executive meeting held on 28 November 2019:

Recommended: That a capital budget of £2.85 million be established to fund the acquisition of the freehold interest in a York city centre asset, as set out in the exempt annex to the (Executive) report.

Reason: To ensure the ongoing vibrancy of the city centre, whilst increasing the income from the council's commercial portfolio in line with budget targets.

On being put to the vote, the recommendation was declared CARRIED and it was

Resolved: That the above recommendation be approved.¹

Action Required

1 Note the resolution in respect of establishing an investment budget for a strategic commercial property acquisition, and take any further action required. NF

45. Report of Deputy Leader and Questions

A written report was received from the Deputy Leader, Cllr D'Agorne.

Members were then invited to question the Deputy Leader on his report. Questions were received from the floor from the following Members in relation to the subjects listed below and responded to as indicated:

Make it York / Christmas market

- From Cllr Douglas – would there be a public apology to the York market traders and (supplementary) shouldn't action have been taken when the issue was flagged up in October?
- From Cllr Fitzpatrick (supplementary) – would opposition group representation on the MIY Board be considered?

The Deputy Leader replied that he would be happy to apologise to traders for the situation. Although a public response had been difficult at the time due to the 'purdah' period, action had been taken. The complaints had been escalated, discussed at a meeting and a solution reached that allowed more flexibility while recognising safety advice. He felt he had done all he could. Regarding membership of the Board, he would be happy to review the mechanisms put in place by the Labour administration.

Bus-based Clean Air Zone

- From Cllr Barnes – was 100% compliance still expected from the bus operators and (supplementary) why was York not going as far as other authorities?

The Deputy Leader replied that, despite some delay, the policy remained the same, with funding made available for operators to convert non Park & Ride (P&R) vehicles to electric and for electric P&R vehicles to enter service in the new year. York had been excluded from government funding due to its size, so had to work within tighter financial constraints than cities such as Leeds.

46. Motions on Notice

(i) Autism-Friendly City

Moved by Cllr Fisher and seconded by Cllr Orrell.

“Autistic people see, hear and feel the world differently to other people. Autism is a spectrum condition and all autistic people share certain difficulties, but being autistic will affect them in different ways.

Some autistic people also have learning disabilities, mental health issues or other conditions, meaning people need different levels of support. All people on the autism spectrum learn and develop. With the right sort of support, all can be helped to live a more fulfilling life of their own choosing.

Our vision is to make York an autism-friendly city where people with autism have the same opportunities as everyone else.

Council notes:

- Autism is much more common than most people think. There are around 700,000 autistic people in the UK - that's more than 1 in 100;
- Whilst many autistic people are able to live a full independent life, some find certain situations difficult to cope with;
- York is proud to have an Autism Strategy, which is designed to support all those with autism in the city, and an Autism Strategy Board, which is made up of people from health and social care organisations, education, the police, charities, people with autism and their families and carers.

Council resolves:

- That Council officers identify opportunities for frontline staff and Councillors, who have regular interactions with residents, to receive appropriate training to help residents with autism receive the best service from the Council and their ward Councillors;
- To encourage other organisations who interact with the public to take note of the Council's Autism Strategy and offer training in autism awareness to their staff;
- That Council officers produce a report for consideration by the Executive Member for Adult Social Care and Health, identifying opportunities where the Council can support young autistic people during their transition to adulthood, and raise awareness of the support already on offer in the city."

On being put to the vote, the motion was declared CARRIED unanimously and it was

Resolved: That the above motion be approved.¹

(ii) Affordable Housing Supply

Moved by Cllr Pavlovic and seconded by Cllr Douglas.

"This Council agrees with Executive that the city has a housing crisis. But it goes further in stating that the city has a crisis in the availability of genuinely York-affordable homes, and notes:

- that the Executive's Housing Delivery Programme (HDP) will deliver 120 homes for social rent, 120 for shared ownership and 360 to be sold at full market rate;
- the absence of any published financial appraisal of the HDP necessary to justify this split of tenures, nor of any alternative delivery models explored in delivering York-affordable homes that protect against the failing right to buy (RTB) system;
- that council homes built as part of the HDP will be eligible for RTB at build cost for anyone with 3 years secure tenancy; and after 15 years at the usual discount levels;
- the loss of 331 social rented council homes over the past five years through RTB - 211 more than the HDP will create over the same five year period;
- £1.2m in RTB monies returned to the Government as a result of the previous administration failing to plan sufficient housing to spend them within a set period;

- A recent Bureau of Investigative Journalists' report showing only 7 two bed flats available in York to those in receipt of Housing Benefit in the private rented sector.

Council requests that Executive:

- publishes a full economic appraisal of the HDP at an Executive meeting by April 2020;
- commissions an initial appraisal, to be reported at Executive by April 2020, of alternative options for delivering York-affordable homes, including options for co-development with Housing Associations, or novating or selling land to Housing Associations in return for sole nomination rights;
- reviews ways in which RTB receipts can be used in full to avoid them being handed back to Government, and reports this to a public Executive meeting within six months."

At this point, Cllr Pavlovic objected to an amendment of which notice had been given on the grounds that it negated the original motion and was therefore inadmissible. The Chair ruled that the amendment did not negate the motion and was admissible.

Cllr Craghill then moved, and Cllr Ayre seconded, the amendment to the motion, as follows:

Delete the first paragraph and **replace** with:

"This Council agrees with Executive that the city has a housing crisis and that a key part of this is a crisis in the availability of genuinely York-affordable homes to rent and to buy. Council notes:"

Delete bullet points one to five and **replace** with:

- *'That the Executive's Housing Delivery Programme (HDP) will deliver 600 new homes across 8 sites with a minimum of 120 homes for social rent, 120 for shared ownership and the remainder sold at market rate to fund the ongoing programme.'*
- *'That the Housing Delivery Programme is leading the way both in York and nationally in delivering high quality, 100% certified Passivhaus homes with very low energy bills as part of zero carbon developments and that work is underway to bring additional sites and additional affordable homes into the programme.'*
- *That the rationale for the current financial model (with a minimum 40% affordable split) was set out in the Executive*

decision of July 2018 and builds in the resilience to enable the Delivery Programme to take advantage of opportunities to grow, take on new sites and deliver increased numbers of best-practice based mixed tenure developments in future. The minimum 40% split may be increased on a site by site basis.

- That the Council is actively supporting and promoting alternative models of delivery such as Community Led Development and Self Build and is also exploring the potential for partnerships with other social housing providers.*
- That the Government's Right to Buy policy has been disastrous in terms of undermining the supply of social rented housing in York, as elsewhere in the country, with the loss of half our housing stock since 1980.*
- That very complex rules govern the use of Right to Buy Receipts (eg. they can't be used where Homes England grant has been received, they can only cover 30% of costs and must be used within 3 years.) In York since self-financing began in April 2012, we have received a total of £32.102m of Right to Buy receipts of which £13.115m has been retained as 1-4-1 receipt to be spent specifically on new social housing (up to quarter 2 2019/20), whilst £1.682m of retained receipts has had to be returned to the Government. As the Housing Delivery Programme develops retention will improve.*

In the last bullet point, after the word 'sector' insert 'an affordability problem made worse by the current Government rules on the Local Housing Allowance, which determines Housing Benefit levels.'

Under the section 'Council requests that Executive:'

Delete all three bullet points and **replace** with:

- 'Requests reports at least every six months on the progress of the Housing Delivery Programme as well as an annual report on the status of Right to Buy receipts.'*
- Requests reports every six months on the progress of alternative options for delivering York-affordable homes, including options for co-development with housing associations, support for community led housing and self-build and other innovative models.*
- Continues to review ways in which Right to Buy receipts can be used in full to avoid them being handed back to Government.*

Add two final new bullet points:

- *Writes to the appropriate Minister to urge that the new Government reviews the negative impact of the Right to Buy policy as quickly as possible and at the very least introduces more flexibility into how Right to Buy receipts can be used by local councils.*
- *Writes to the appropriate Minister to once again urge changes to the Local Housing Allowance, which currently includes York in a wider area with cheaper housing thereby exacerbating difficulties in the private rented sector for people on Housing Benefits.”*

On being put to the vote, the amendment was declared CARRIED.

The motion, as amended, now read as follows (amendments in italics):

“This Council agrees with Executive that the city has a housing crisis and that a key part of this is a crisis in the availability of genuinely York-affordable homes to rent and to buy. Council notes:

- *That the Executive’s Housing Delivery Programme (HDP) will deliver 600 new homes across 8 sites with a minimum of 120 homes for social rent, 120 for shared ownership and the remainder sold at market rate to fund the ongoing programme;*
- *That the Housing Delivery Programme is leading the way both in York and nationally in delivering high quality, 100% certified Passivhaus homes with very low energy bills as part of zero carbon developments and that work is underway to bring additional sites and additional affordable homes into the programme.*
- *That the rationale for the current financial model (with a minimum 40% affordable split) was set out in the Executive decision of July 2018 and builds in the resilience to enable the Delivery Programme to take advantage of opportunities to grow, take on new sites and deliver increased numbers of best-practice based mixed tenure developments in future. The minimum 40% split may be increased on a site by site basis.*
- *That the Council is actively supporting and promoting alternative models of delivery such as Community Led*

Development and Self Build and is also exploring the potential for partnerships with other social housing providers.

- *That the Government's Right to Buy policy has been disastrous in terms of undermining the supply of social rented housing in York, as elsewhere in the country, with the loss of half our housing stock since 1980.*
- *That very complex rules govern the use of Right to Buy Receipts (eg. they can't be used where Homes England grant has been received, they can only cover 30% of costs and must be used within 3 years.) In York since self-financing began in April 2012, we have received a total of £32.102m of Right to Buy receipts of which £13.115m has been retained as 1-4-1 receipt to be spent specifically on new social housing (up to quarter 2 2019/20), whilst £1.682m of retained receipts has had to be returned to the Government. As the Housing Delivery Programme develops retention will improve.*
- *A recent Bureau of Investigative Journalists' report showing only 7 two bed flats available in York to those in receipt of Housing Benefit in the private rented sector, an affordability problem made worse by the current Government rules on the Local Housing Allowance, which determines Housing Benefit levels.*

Council requests that Executive:

- *Requests reports at least every six months on the progress of the Housing Delivery Programme as well as an annual report on the status of Right to Buy receipts.*
- *Requests reports every six months on the progress of alternative options for delivering York-affordable homes, including options for co-development with housing associations, support for community led housing and self-build and other innovative models.*
- *Continues to review ways in which Right to Buy receipts can be used in full to avoid them being handed back to Government.*
- *Writes to the appropriate Minister to urge that the new Government reviews the negative impact of the Right to Buy policy as quickly as possible and at the very least introduces more flexibility into how Right to Buy receipts can be used by local councils.*
- *Writes to the appropriate Minister to once again urge changes to the Local Housing Allowance, which currently*

includes York in a wider area with cheaper housing thereby exacerbating difficulties in the private rented sector for people on Housing Benefits.”

On being put to the vote, the amendment was declared CARRIED, and it was

Resolved: That the above motion, as amended, be approved.²

(iii) Tree Planting Policy

Council having consented to an alteration to the third motion in order to incorporate amendments received from Cllr Baker and Cllr K Taylor, the following motion, as altered, was moved by Cllr Wann and seconded by Cllr K Taylor:

“Local Government has a critical role to play in an effective transition to zero carbon. Although considerable national effort is required to tackle the climate emergency, many solutions are best tackled locally with cities, towns and rural communities working together. A part of that solution is to embark on an ambitious programme of tree planting.

Council notes:

- Forest Research, Britain’s principal organisation for forestry and tree related research, says that the average tree canopy cover figure in England is 16%, measured from 283 towns and cities. York has only 5% tree cover and Friends of the Earth recommends that this should be, at least, doubled.
- As trees grow, they absorb and store the carbon dioxide emissions that are driving global warming, as well as removing pollutants from the air and improving our air quality;
- A study found that, worldwide, there is the potential for an extra 900 million hectares (2.2 billion acres) of tree cover in areas that would naturally support woodland and forests. As they grow and mature, the trees could absorb and store 205 billion tonnes of carbon, analysis published in the journal Science suggests;
- In York, all political parties have committed to new tree planting in the city as part of the efforts to tackle the climate emergency;

- That this administration has already invested £33K to support the Northern Forest initiative, £25K to produce zero-carbon supplementary planning guidance and is further considering at least £66K to create a Carbon Reduction and Sustainability Officer and capacity budget.

Council resolves:

- That council officers ensure the Carbon Reduction and Sustainability Officer post funded in June it made a priority and advertised for recruitment by 31 January 2020. Furthermore, as part of developing a new 'tree planting policy' for the city, council officers should prepare a report for consideration of the Executive, to set out plans to:
 - Plant at least 50,000 trees across the city over the next three years;
 - Identify available and suitable green spaces in Council ownership for tree planting;
 - To request an update on the progress made so far in developing a Pollinator Action Plan.
- That a further report is produced for the Executive Member for the Environment and Climate Change on how to *invest* further in the maintenance of existing trees in the city.
- To request an update on the progress made so far in developing a Pollinator Action Plan.
- That council officers review and strengthen the 2017 Arboricultural Policy for York in light of the climate emergency e.g. strengthening the protection of existing mature trees.
- To request the Environment Agency to plant more trees on land upstream to slow the flow of rainfall into rivers and reduce the risk of flooding in York."

On being put to the vote, the motion was declared CARRIED unanimously and it was

Resolved: That the above motion be approved.³

(iv) A Healthier, Greener York

Moved by Cllr Crawshaw and seconded by Cllr Heaton.

"Council notes:

- Our cross-party declaration of a Climate Emergency;
- Our stated aim of York becoming Carbon Neutral by 2030;

- The negative health impact of poor air quality, particularly on children and the elderly;
- The negative impact of congestion on both the city's economy and the emotional health and well-being of road users;
- The City's adopted Local Transport Plan which places pedestrians at the top of its transport hierarchy, followed by those with mobility problems and then cyclists.

Council believes:

- York will not become carbon neutral by 2030 without taking sometimes difficult, often ambitious steps;
- Pro-actively managing congestion in the city's urban core (within and around the city walls) will help to reduce carbon emissions and increase the attraction and uptake of sustainable transport options, such as cycling and public transport, across the whole city;
- Fewer vehicles in the city's urban core will benefit those residents who genuinely depend on private vehicles to access the city centre, such as Blue Badge holders, as well as creating a healthier environment for residents, traders and visitors alike.

Council resolves:

- To request that Members and Officers work closely, collaboratively and constructively to achieve meaningful, measurable and significant change to our city's carbon emissions within the term of this current administration;
- To work across political parties to build a city-wide consensus around reducing and removing unnecessary car journeys throughout the city;
- To prioritise establishing walking, cycling and public transport as genuinely viable and attractive alternative transport options for residents living in all parts of York, particularly including the villages and outer areas.
- To request that the Executive Member for Transport:
 - develops and implements a plan, taking into account all financial and legal considerations, to restrict all non-essential private motor vehicle journeys 'within the city walls' by 2023;
 - works closely with disability advocacy groups and Blue Badge holders to ensure that access to the city centre is maintained and improved for people with mobility

difficulties or who are otherwise unable to use public transport;

- in collaboration with the Executive Member for Children, Young People & Education, explores opportunities to restrict all non-essential motor vehicles from accessing the roads immediately adjacent to the city's primary schools at drop-off and pick-up times;
- works constructively with traders in any plans to ensure deliveries continue and businesses are not negatively impacted by any changes to city centre access."

Cllr Fenton then moved, and Cllr Waller seconded, an amendment to the above motion, as follows:

Under 'Council resolves', in the 4th bullet point:

a) **delete** the 1st sub-bullet point and **insert**:

"Subject to the 'my city centre' consultation and a refresh of the Local Transport Plan, prepares a plan by 2021, in conjunction with residents and businesses, to significantly reduce or remove non-essential motor vehicle journeys from 'within the city walls', taking into account all financial and legal considerations;

b) In the 3rd sub-bullet point, before 'restrict', insert 'significantly reduce or'.

At this point, Cllr Warters moved, and Cllr Myers seconded, a proposal to extend the meeting under Standing Order 11.2. On being put to the vote, that proposal was declared CARRIED.

The amendment was then put to the vote and declared LOST.

The original motion was then put to the vote and declared CARRIED and it was

Resolved: That the above motion be approved.⁴

Action Required

1 Note approval of the Autism-Friendly City motion, SH
schedule a report on the Forward Plan for
Executive, and take any further action required.

2 Note approval of the amended motion on SH
Affordable Housing Supply, schedule updates on

the Executive Forward Plan, write to Ministers and take any further action required.

3 Note approval of the altered motion on a Tree Planting Policy, schedule reports on the Forward Plan for the Executive and Executive Member Decision Session, and take any further action required. NF

4 Note approval of the motion on A Healthier, Greener York and take any further action required. NF

47. Questions to the Leader or Executive Members

In accordance with Standing Order 21, Members were invited to question the Leader and / or the other Executive Members on any matters within their portfolio areas. Questions were received from the floor from the following Members in relation to the subjects listed and responded to by the relevant Executive Member as indicated:

To Cllr Aspden, Executive Leader:

- From Cllr Rowley - could he confirm that, once the HIF funding had been released, he would push ahead with York Central?

Response: Yes, now that the Housing Minister and the Northern Powerhouse Minister were back in their posts, it was an appropriate time to go back to them and seek release of the funding.

48. Report of Executive Member

A written report was received from Cllr Smalley, the Executive Member for Culture, Leisure and Communities.

Members were then invited to question Cllr Smalley on his report and questions were received from the floor from the following Members in relation to the subjects listed, and replied to as indicated:

The York Community Stadium, Community Hub

- From Cllr Doughty – why did he need the help of so many officers in writing his report and did he regret being the first Executive Member with this portfolio not to be trusted with the Community Stadium itself?

- From Cllr Ayre (supplementary) – would it not have been remiss of him to exclude mention of the Hub, since it was part of York Explore libraries and thus within his portfolio?

The Executive Member replied that he had thanked officers out of courtesy and that, as a major project, the Stadium fell within Cllr Ayre's portfolio. He agreed that it was appropriate to mention the Hub and highlight this administration's commitment to libraries.

Community Venues and Hubs

- From Cllr D Taylor – could more be done to support local music promoters, such as managed poster sites in the city as suggested by a previous scrutiny review of the night time economy?

The Executive Member agreed that it could and that he would be happy to facilitate a meeting with Cllr Taylor and the York Music Venues Network to progress this.

- From Cllr Hollyer – when would the new Burnholme Sports Centre be opening?

The Executive Member replied that the Centre would open on 8 January 2020, with a new gym, 2 studios and a sports hall; grass pitches would open in early autumn.

- From Cllr D Taylor – would discussions be held with operators SMG Europe on increasing the capacity of the Barbican to 2,000, to attract larger acts to the city?

The Executive Member replied that he would be happy to open a dialogue with SMG on this proposal.

49. Scrutiny - Report of the Chair of the Customer & Corporate Services Scrutiny Management Committee, and Scrutiny Recommendation

A written report was received from Cllr Crawshaw, Chair of the Customer & Corporate Services Scrutiny Management Committee on the work of the Committee since the last report to Council, on 31 October 2019.

Cllr Crawshaw then moved, and Cllr K Taylor seconded, the following recommendation contained in Minute 24 of the meeting

of the Climate Change Policy & Scrutiny Committee held on 16 December 2019:

Recommended: That Council sign up to the Covenant of Mayors for Climate and Energy at the 19 December 2019 meeting.

Reason: To ensure that the Committee continued to support the Council's pledge to becoming carbon neutral by 2030.

On being put to the vote, the recommendation was declared CARRIED and it was

Resolved: That the above recommendation be approved.¹

Action Required

Make arrangements for the Covenant to be formally signed on behalf of the Council. WB

50. Appointments and Changes to Membership

Resolved: That the appointments set out on page 17 of the Agenda Supplement be approved.

51. Designation of Monitoring Officer

Cllr Aspden moved, and Cllr Cuthbertson seconded, the following recommendation set out in the report at page 89 of the Agenda:

Recommended: That Council remove the designation of the role of the Monitoring Officer from the Interim Assistant Director of Legal & Governance and re-designate it to the Director of Governance on 1 January 2020.

Reason: To ensure that the Council is compliant with its legal obligations and is operating appropriately with the necessary advice and guidance required from a Monitoring Officer.

On being put to the vote, the recommendation was declared CARRIED and it was

Resolved: That the above recommendation be approved.¹

Action Required

1 Note approval of recommendations regarding the IF
designation of the role of Monitoring Officer and
take any further action required.

Cllr Janet Looker

LORD MAYOR OF YORK

[The meeting started at 6.30 pm and concluded at 10.35 pm]

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City of York Council

Committee Minutes

Meeting	Executive
Date	21 January 2020
Present	Councillors Aspden (Chair, in the Chair for Agenda Items 1-9 and 11-14), Ayre, Craghill, Cuthbertson, D'Agorne (Vice Chair, in the Chair for Agenda Item 10), Runciman, Smalley, Waller and Widdowson
In Attendance	Councillor Perrett (in place of Cllr Myers)

PART B - MATTERS REFERRED TO COUNCIL

88. Capital Programme - Monitor 2 2019/20

[See also under Part A]

The Principal Accountant (on behalf of the Interim S.151 Officer) presented a report which set out the projected out-turn position of the council's capital budget for 2019/20, along with requests to re-profile budgets to and from current and future years.

A decrease of £68.608m on the current approved programme was reported, resulting in a revised programme of £136.870m. There was an increase of £113k in 2019/20, offset by a £68.721m decrease due to re-profiling of budgets to future years, mostly due to a review of the York Central budget. Progress had been made against a number of key areas, including work beginning on the restoration of the Guildhall and the appointment of a contractor to build new homes at Lowfield. Variances against each portfolio area were set out in Table 1 at paragraph 6 of the report and detailed in paragraphs 8 to 48.

Executive approval was sought to:

- Increase the Shared Ownership Scheme budget to reflect the re-investment of capital receipts from equity sales;
- Appropriate land from the general fund to the HRA for the building of dwellings on the Lowfields site;
- Continue financial support for York City Knights.

Recommended: That Council approve the adjustments resulting in a decrease in the 2019/20 budget

of £68.608m, as detailed in the report to Executive and contained in Annex A to that report.

Reason: To enable the effective management and monitoring of the council's capital programme.

Cllr K Aspden, Chair

[The meeting started at 5.30 pm and finished at 6.47 pm].

Meeting	Executive
Date	13 February 2020
Present	Councillors Aspden (Chair), Ayre, Craghill, Cuthbertson, D'Agorne, Runciman, Smalley, Waller and Widdowson
In Attendance	Councillor Myers

PART B - MATTERS REFERRED TO COUNCIL

102. Capital Programme Monitor 3

[See also under Part A]

The Interim s151 Officer presented a report which set out the projected out-turn position on the capital programme for 2019/20, including any over or under-spends, along with requests to re-profile budgets to and from current and future years.

A decrease of £15.414m was reported on the approved capital budget, resulting in a revised programme of £121.456m. Variances in each portfolio area were outlined in Table 1 at paragraph 7 of the report, and detailed in paragraphs 9 to 45. The effect of the revisions was shown in Table 2, at paragraph 46.

The Executive Member for Finance & Performance commended the budget and recommendations, highlighting the recent opening of the Burnholme sports centre and progress made on the restoration of the Guildhall and the Community Stadium.

Recommended: That Council approve the adjustments resulting in a decrease in the 2019/20 budget of £15.414m, as detailed in the report and in Annex A.

Reason: To enable the effective management and monitoring of the council's capital programme.

Cllr K Aspden, Chair

[The meeting started at 5.30 pm and finished at 6.43 pm].



Council

27 February 2020

Joint Report of the Deputy Chief Executive/ Director of Customer and Corporate Services (Interim Head of Paid Service) and Corporate Finance and Commercial Procurement Manager (Interim s151 Officer)

Portfolio of the Leader and Deputy Leader of the Council

Recommendations of Executive on the Council's Financial Strategy 2020/21 to 2024/25, Capital Budget 2020/21 to 2024/25, Capital Financing and Investment Strategy and the Treasury Management Strategy Statement and Prudential Indicators for 2020/21 to 2024/25

Summary and Background

1. This report presents to Council the recommendations of Executive for approval in respect of the revenue budget proposals for 2020/21, the Capital Budget for the period 2020/21 to 2024/25, the Capital Financing and Investment Strategy and the Treasury Management Strategy for the period 2020/21 to 2024/25. This report should be read in conjunction with the reports presented to Executive on 13 February.
2. On 13 February the Executive met to consider the revenue and capital budgets and the Treasury Management Strategy. The following reports, copies of which Members have previously received, were considered;
 - i) Financial Strategy 2020/21 to 2024/25
 - ii) Capital Budget 2020/21 to 2024/25
 - iii) Capital Financing and Investment Strategy
 - iv) Treasury Management Strategy Statement and Prudential Indicators 2020/21 to 2024/25.

Consultation

3. The council's budget has been widely consulted upon. Please refer to the relevant section of the Financial Strategy report for further details.

Options

4. Options open to the Council are to approve Executive's recommendations or to approve any amendments that may be moved by other Members of Council.

Specialist Implications

5. Implications in respect of setting the budget are contained in the Executive reports. Member's attention is drawn in particular to the legal advice of the Council's Monitoring Officer and the statutory advice of the Section 151 officer as set out in the Financial Strategy report and repeated in the following sections.

Legal

6. The council is required to set a council tax for 2020/21 before 11 March 2020. It may not be set before all major precepts (i.e. precepts from the Police and Fire Authorities) have been issued or before 1st March 2020, whichever is the earlier. The decision to set the level of council tax is reserved to Council and cannot be taken by Executive or delegated to officers, although Executive has to recommend a budget to Council. These comments are intended to apply to both the Executive meeting and the subsequent Council meeting.
7. Before determining the level of the tax, the Council must estimate its proposed revenue expenditure, taking into account amounts required by way of contingency, any need to raise reserves and any other amounts which the Council is legally required to transfer between funds. It must also estimate its anticipated income, any relevant transfer between funds and any proposed use of reserves. It must then calculate the difference between the two which is the council tax requirement.

8. The Council's Chief Financial Officer (under s151 Local Government Act 1972) is required to report to the Council on the robustness of the estimates made for the purposes of the calculations, and the adequacy of the proposed financial reserves. The Council must have regard to the report when making decisions about the calculations in connection with which it is made. The Chief Financial Officer has a statutory duty under section 114 of the Local Government Finance Act 1988 to issue a written report if he considers that a decision taken by the Council would be unlawful and likely to cause a financial deficiency.
9. In reaching decisions on these matters, Members are bound by the general principles of administrative law. Lawful discretions must not be abused or fettered and all relevant considerations must be taken into account. No irrelevant considerations may be taken into account, and any decision made must be one which only a reasonable authority, properly directing itself, could have reached. Members must also balance the interests of service users against those who contribute to the Council's finances. The resources available to the Council must be deployed to their best advantage.
10. Members must also act prudently. Members must also bear in mind their other statutory duties to have regard to certain matters when making decisions. The report identifies proposals which, if approved, may potentially have an impact on children, older adults and persons with disabilities all of which groups are statutorily protected equality strands under the Equalities Act 2010. In making their decision, Members must have due regard to their public sector equality duties and the need to eliminate discrimination, to mitigate against negative impacts where these are known and to promote equality when making decisions. Members must also take into consideration the need to consider any crime and disorder implications of the decision. A failure to follow these principles could open the Council to judicial review.
11. Members have a fiduciary duty to the council tax payers and others in the local authority's area. This means that members must behave responsibly in agreeing the budget. Members have no authority to make anything other than a balanced budget.
12. Among the relevant considerations which Members must take into account in reaching their decisions are the views of business ratepayers and the advice of officers. The duty to consult representatives of non-domestic ratepayers on the Council's expenditure plans is contained in Section 65 of the Local Government Finance Act 1992.

13. In considering the advice of officers, and the weight to be attached to that advice, Members should have regard to the personal duties placed upon the s151 Officer. Members are obliged under the Code of Conduct to have regard to the advice of the s151 Officer and Monitoring Officer. The Council may take decisions which are at variance with their advice, providing there are reasonable grounds to do so. However, Members may expose themselves to risk if they disregard clearly expressed advice, for example as to the level of provision required for contingencies, bad debts and future liabilities. In addition, if Members wish to re-instate savings recommended by the Corporate Finance and Commercial Procurement Manager in order to balance the budget, they must find equivalent savings elsewhere.
14. The Corporate Finance and Commercial Procurement Manager is required by Section 151 of the Local Government Act 1972 and by the Accounts and Audit (England) Regulations 2011 (as amended) to ensure that the council's budgeting, financial management, and accounting practices meet relevant statutory and professional requirements. This is in addition subject to the requirements set out above.
15. Members must also have regard to, and be aware of, the wider duties placed upon the council by various statutes governing the conduct of its financial affairs. These include the distinction between revenue and capital expenditure and the requirement to set prudential indicators in line with capital investment plans that are prudent, affordable and sustainable.
16. Section 106 of the Local Government Finance Act 1992 makes it a criminal offence for any Member with arrears of council tax which have been outstanding for two months or more to attend any meeting at which a decision affecting the budget is to be made, unless the Member concerned declares at the outset of the meeting that he or she is in arrears and will not be voting on the decision for that reason. The Member concerned must not vote but may speak. The application of Section 106 of the 1992 Act is very wide and Members should be aware that the responsibility for ensuring that they act within the law at all times rests solely with the individual Member concerned.
17. If a referendum is held after the beginning of the relevant financial year, the higher rate of council tax will be payable unless and until it is overturned by a 'no' vote in the referendum. It must also provide "substitute calculations" which need to be presented to Council setting

out what the alternative budget would be. This means that that if a party proposes a council tax above the referendum limit they must also produce “substitute calculations” within the referendum limit, to be used in the event that the referendum would reject the increase. In the event that a referendum rejects the increase, the billing authority would be able to issue new bills, offer refunds at the end of the year or allow credits against liability the following year, although individual council taxpayers would be entitled to a refund on demand.

Statutory Advice from the s151 Officer

Introduction

18. The Local Government Act 2003 places responsibilities upon the council's Chief Finance Officer to advise the council on the adequacy of its reserves and the robustness of the budget proposals including the estimates contained in this document. This section also addresses the key risks facing the council in relation to current and future budget provision. The following paragraphs outline my assessment of the budget proposals outlined in this report, including reserves and general robustness of the process. Section 25 (2) of the 2003 Act requires the council to have regard to this assessment in approving the annual budget and setting the council tax.

Robustness of proposals and process

19. The preparation of a budget relies on estimates, which are made at a point in time, and clearly there are a number of factors that can influence actual expenditure throughout the year. However, there are processes in place to ensure that assurance can be given that this budget has been constructed using the best available information and assumptions at the time of preparation. These include:
 - regular budget monitoring to ensure known pressures are reflected
 - involvement of directorate management teams in development of the proposals
 - regular scrutiny of the proposals by Executive members, including separate budget Executive Member Decision Sessions held during January
20. Considerable reliance is also placed on budget managers having proper arrangements in place to identify issues early, project the likely demand for services, and consider value for money and efficiency.

21. In order to provide assurances that the budget estimates are robust the following factors have been considered:
- overall funding available including specific grants and other funding available from central government, along with locally raised income from council tax and business rates,
 - progress made in delivering 2019/20 savings
 - whether the budget decisions outlined in this report are achievable
 - the current and anticipated budget pressures arising from services such as social care
 - the forecast impact of inflation and pay awards
 - the financial sustainability of the council and the effectiveness of the financial management arrangements in place
 - the affordability and sustainability of the capital investment plans outlined in the capital programme report elsewhere on this agenda and the revenue impact of this expenditure
22. In addition, the council has a demonstrable track record of delivering budget savings and has sound financial management procedures in place. This has been recognised by favourable audit reports in respect of financial management and processes and overall the financial planning process is sound and effective.
23. A range of pressures have been identified and built into the budget presented in this report, including a contingency sum of £500k as in previous years. There are also significant savings, reflecting the scale of the challenge facing the council. There should be no understatement of the scale of this challenge that continues to face the council, given the general upward cost profile of adult care and children's services.

Risks

24. The report outlines the key risks to the 2020/21 budget and these are considered further in the following paragraphs.
25. A key risk facing the council is the number of complex capital schemes it is currently undertaking, and which are still at relatively early stages of development. Should schemes not progress to full completion there remains a risk that costs currently assumed to be capable of being capitalised must be written off to revenue. There are also increased borrowing levels resulting in increased revenue costs of debt in coming years. This is highlighted in the medium term plan figures.

26. A further key risk in relation to the capital programme is that some major capital projects may have short/medium term cash flow impacts. For example York Central, and Castle Gateway will be major schemes, which will result in additional business rates, income or capital receipts, but that may require short term borrowing prior to income being received to cover the costs. As identified in previous budget reports, the Venture Fund will be used to support early years cash flow deficits on major strategic capital projects.
27. The current pressures being experienced within both adults and children's services are of concern and the ongoing action being taken, as outlined in the finance and performance report elsewhere on this agenda, will need to continue and be given a high priority. Specific attention is drawn to the national picture regarding these services, which are recognised as being under increased pressure. Whilst this council has invested in these services in recent years, the risks remain, and it is essential the council continues to make adequate budgetary growth provision to deal with the significant cost pressures these services are experiencing, along with savings programmes to mitigate pressures. The budget proposals properly recognise these pressures.
28. Brexit remains an area of risk that will require continued monitoring. There do not appear to have been any significant issues to date but there are clearly potential future implications, such as increased inflation or difficulties securing goods. Additional funding has been provided by Government and £139k of this funding remains unallocated to cover any potential costs in the coming year.
29. The reduction in New Homes Bonus Funding will also require careful planning to ensure expenditure currently funded from this source can be met from council tax/retained business rates. Again, provision has been made for this in future years.
30. The council has declared a climate emergency and funding has been allocated within the budget to coordinate, develop and implement the council's ten year plan to deliver a zero carbon future for York. The potential future costs (and savings) that may result from this work is still relatively unknown and will therefore require careful monitoring and further consideration in future years budgets.
31. Clearly, there are risks in the achievement of some of the proposed savings and, in assessing this risk, I cannot guarantee that every single proposal will be achieved. I do however consider the overall package to

be prudent. As outlined earlier, processes are in place to ensure the robustness of the proposed savings. A risk assessment of the individual savings proposals has been conducted and discussed with senior management. Where savings are not delivered, services are fully aware of the need to find compensating savings.

32. Finally, there remains the potential for significant changes to the system of local government finance in coming years. The government originally launched the Fair Funding Review in 2016 scheduled for implementation in April 2020, however, implementation was postponed. This policy is likely to change the needs assessments of local authorities and therefore the distribution of funding between different councils. The government has recently announced that they are making progress on the review and that they will be consulting on further details of the proposed reforms soon. Officers will continue to monitor any developments in this area.

Other issues

33. CIPFA's Financial Resilience Index is a comparative analytical tool for use by chief financial officers to support good financial management. The index shows a range of measures that CIPFA have determined are associated with financial risk. In considering the budget the index has been reviewed and particular attention given to reserves sustainability, interest payable as a proportion of net expenditure and business rates growth. All these areas have been considered within the budget and appropriated provision made.
34. In October 2019 CIPFA issued a Financial Management Code to support good practice in financial management and assist in demonstrating financial sustainability. The Code sets out the standards of financial management and 2020/21 will be the first year of full compliance to reflect that councils will need time to consider the contents of the code. We will use the forthcoming financial year to prepare for full implementation and demonstrate our compliance with the Code.
35. In November CIPFA issued Guidance on Prudential Property Investment which includes details of how councils can calculate whether their property investments are proportional to the size of their revenue budgets. Whilst this council has only made relatively modest investments in commercial property, in comparison to other councils, this is an area of potential risk so this guidance will also be reviewed during coming

months and in future years will form part of the budget preparation process.

Reserves

36. CIPFA guidance states that, in order to assess the adequacy of reserves when setting the budget, chief finance officers should take account of the strategic, operational and financial risks facing the authority and that the many factors involved when considering appropriate levels of reserves can only be assessed properly at a local level.
37. Determining the appropriate levels of balances is therefore a professional judgement based on local circumstances including the overall budget size, risks, robustness of budgets, major initiatives being undertaken, budget assumptions and other earmarked reserves and provisions.
38. Furthermore, part of the risk management process involves taking appropriate action to mitigate or remove risks, where this is possible. This in turn may lead to a lower level of reserves being required, and it would be appropriate to consider reducing the level of balances held where appropriate action to mitigate or remove risks has been successfully undertaken. As part of the year end process, a review is undertaken and any balances that are no longer required, or that can be reduced due to action taken to reduce or mitigate the relevant risks, will be reported to Executive as part of the year end outturn report.
39. The proposed 2020/21 budget seeks to keep reserves to an amount of £1,042k above their minimum levels. This recognises that, in difficult financial times and alongside general uncertainty regarding the economy, it is advisable to ensure sufficient reserves are in place.
40. The recommended minimum reserves for 2020/21 are £6.4m and this is considered within the report. Whilst I have identified in earlier paragraphs the risks facing the council I do not consider that reserves require any increase, but as in previous years, would caution against any reduction at this stage as there remain risks within the capital programme and social care in particular.

Summary

41. The continuing reduction in public spending coupled with increasing demand for services means financial planning needs to be robust. For

future budget planning, further action will be needed to focus resources on the highest priority services to reduce demand, as well as creating capacity to make investment in key front line services and essential capital investment. Therefore, the major financial challenge facing the council in coming years remains the need to secure further savings and for cost pressures to be managed effectively. Given the current financial pressures referred to in previous paragraphs there will need to be continued careful monitoring of the achievement of the savings outlined in this report. The council also has strong financial health in terms of its overall level of unallocated reserves.

42. I have given careful consideration to the proposals outlined in all the budget reports on this agenda and particularly the risks associated with the proposals. Prudent and realistic assumptions have been made and the financial implications of known pressures have been included. Therefore, I am satisfied that they represent a robust budget on which the council can rely in setting council tax.

Recommendations

Revenue Budget

43. Executive recommends that Council:
- i. Approve the budget proposals outlined in the Financial Strategy report and in particular;
 - a. The net revenue expenditure requirement of £127.223m
 - b. A council tax requirement of £93.808m
 - c. The revenue growth proposals as outlined in the body of the report
 - d. The 2020/21 revenue savings proposals as outlined in annex 2
 - e. The fees and charges proposals as outlined in annex 3
 - f. The consultation feedback as set out in annex 4
 - g. The Housing Revenue Account (HRA) growth set out in annex 5 and the HRA savings proposals set out in annex 6

- h. The dedicated schools grant proposals outlined from paragraph 154
- i. The use of £420k New Homes Bonus, £150k from the Lendal Bridge reserve and £150k Transport reserve to fund one off investment, as outlined in paragraphs 86, 87 and 92;
- ii. That Council note that the effect of approving the income and expenditure proposals included in the recommendations would result in a 3.99% increase in the City of York Council element of the council tax, 2% of which would relate to the social care precept.

Reason: To ensure a legally balanced budget is set

Capital Budget 2020/21 to 2024/25

44. Executive recommends that Council:

- i. Agree to the revised capital programme of **£559.617m** that reflects a net overall increase of **£57.730m** (as set out in paragraph 89 table 12 and in Annex A). Key elements of this include:
 - a) New Schemes funded by Prudential borrowing totalling £14.645m as set out in tables 3 and summarised in table 12
 - b) New Schemes funded by a combination of both Prudential borrowing and external funds of £695k as set out in table 4 and summarised in table 12;
 - c) Extension of prudential borrowing funded Rolling Programme schemes totalling £12.485m as set out in table 5 and summarised in table 12;
 - d) Extension of externally funded Rolling Programme schemes totalling £5.300m as set out in table 6 and summarised in table 12;

- e) An increase in HRA funded schemes totalling £9.605m funded from a combination HRA balances/Right to Buy receipts as set out in table 7 and summarised in table 12
- ii. Note the total increase in Council borrowing as a result of new schemes being recommended for approval is £40.655m the details of which are considered within this report and the financial strategy report
- iii. Approve the full restated programme, as summarised in Annex B, totalling **£559.617m** and covering the financial years 2020/21 to 2024/25 as set out in table 13 and Annex B.

Reason: In accordance with the statutory requirement to set a capital budget for the forthcoming financial year.

Capital and Investment Strategy

45. Executive recommends that Council:

- i. Approve the Capital and Investment Strategy at Annex A

Reason: To meet the statutory obligation to comply with the Prudential Code 2017

Treasury Management Strategy Statement and Prudential Indicators

46. Executive recommends that Council approve;

- i. The proposed treasury management strategy for 2020/21 including the annual investment strategy and the minimum revenue provision policy statement;
- ii. The proposed addition of ethical, social and governance as a 4th criteria for investments after security, liquidity and yield as set out in paragraphs 78 to 82

- iii. The prudential indicators for 2020/21 to 2024/25 in the main body of the report;
- iv. The specified and non-specified investments schedule (annex B)
- v. The scheme of delegation and the role of the section 151 officer (annex D)

Reason: To enable the continued effective operation of the treasury management function and ensure that all Council borrowing is prudent, affordable and sustainable.

Contact Details

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Deputy Chief Executive/ Director of
Customer and Corporate Services
(Interim Head of Paid Service)

Debbie Mitchell
Corporate Finance & Commercial
Procurement Manager
(Interim s151 Officer)

**Report
Approved**



Date 18/2/20

Wards Affected: *List wards or tick box to indicate all*

All

For further information please contact the authors of the report

Background Papers:

Reports to Executive meeting held on 13 February 2020

- Financial Strategy 2020/21 to 2024/25
- Capital and Investment Strategy
- Capital Budget 2020/21 to 2024/25
- Treasury Management Strategy Statement and Prudential Indicators for 2020/21 to 2024/25

Annexes: None



Council

27 February 2020

Joint Report of the Deputy Chief Executive/ Director of Customer and Corporate Services (Interim Head of Paid Service) and the Corporate Finance and Commercial Procurement Manager (Interim s151 Officer)

Portfolio of the Leader and Deputy Leader of the Council

Council Tax Resolution 2020/21**Summary**

- 1 This report asks Members to approve the rate of council tax for 2020/21. Although the legal requirement is that the Council must have set a balanced budget and the council tax charge by 11 March it is important that council tax rates are approved at this meeting to allow sufficient time to produce and post council tax bills and meet all statutory deadlines.
- 2 This report sets out the resolution based on the assumption that the budget proposals recommended by Executive on 13 February 2020 are approved.
- 3 Members are reminded that the individual council tax bill is comprised of four elements - the amount levied for City of York Council, the amount precepted by the North Yorkshire Police, Fire and Crime Commissioner, Police Authority and the North Yorkshire Police, Fire and Crime Commissioner, Fire and Rescue Authority and, for properties in a parished area of the city, the amount precepted by the individual Town or Parish Council.
- 4 The Localism Act 2011 requires the billing authority to calculate a council tax requirement for the year. This is to help the council determine if it has set an excessive council tax increase that would in turn trigger a local referendum. Principles set by the Secretary of State for Housing, Communities and Local Government determines that an increase in a council's basic rate of council tax of 2% is excessive.
- 5 In 2020/21 local authorities with responsibilities for adult social care have been given the flexibility to charge a further 2%, in addition to the 2%

referendum limit. The additional social care precept must be used to fund adult social care.

Background

- 6 The Council's net revenue budget and capital programme were recommended by the 13 February 2020 Executive for approval by Council. Details appear earlier on this agenda.
- 7 The council tax levels to be proposed will include the precepts received from the parish councils, the North Yorkshire Police, Fire and Crime Commissioner, Police Authority and the North Yorkshire Police, Fire and Crime Commissioner, Fire and Rescue Authority. Members are reminded that the Council must word the resolution in precise language, as directed by legislation.

Parishes

- 8 The total parish funding has increased by £46,214 (5.9%) to £827,448 from £781,234 in 2019/20. This figure includes grants totalling £28,286 provided by the council to parishes to protect against the effects of the localised council tax support scheme. Therefore, the total amount of council tax to be levied by parishes in 2020/21 is £799,162. The percentage increase varies from 1.9% to an increase of 250% in one case, with an average increase overall of 5.9%. 13 parishes have frozen their funding. The individual precepts are only charged to the residents in that parish. The total rise in parish precepts over the last three years has been £94k (13%).

North Yorkshire Police, Fire and Crime Commissioner

- 9 The North Yorkshire Police, Fire and Crime Commissioner met on 6th February 2020 to confirm the precept value for the North Yorkshire Police Authority and the North Yorkshire Fire and Rescue Authority.
- 10 The proposal is to increase the Police Authority precept by £10 (3.9%) to £265.77 for a band D property for 2020/21.
- 11 The North Yorkshire Fire and Rescue Authority precept will increase by 2% to £72.69 for a band D property for 2020/21.

National Non-Domestic Rates (NNDR)

- 12 City of York Council is currently a member of the North and West Yorkshire (NWX) Business Rates Pool. In 2020/21 the business rates pool will retain 50% of business rates.
- 13 The council is projecting retained business rates income in 2020/21 of £33.415m, an increase of £1,139k compared to 2019/20.
- 14 Council is asked to note the following issues and figures related to the business rates retention scheme:
 - i) The NNDR1 form, approved by the s151 Officer on 31 January 2020 under delegated powers projected business rates income for 2020/21 for the City of York of £105,111,920 and that of this,
 - a) £52,769,477 will be paid to Central Government as the central share.
 - b) £1,045,387 will be paid to North Yorkshire Fire & Rescue Authority as their proportion of the local share.
 - c) £51,297,056 will be retained by City of York Council as its proportion of the local share. City of York Council will pay a tariff to the government, which is netted off against this income. The council is projecting retained business rates income in 2020/21 of £33.415m.

Council is recommended to resolve as follows:

- 15 It be noted that on 10 December 2019 the Corporate Finance and Commercial Procurement Manager, under her delegated authority, calculated the council tax base for the year 2020/21:
 - (a) for the **whole Council area** as 67,813.1 [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")]; and
 - (b) for those dwellings in those parts of its area to which a **Parish** precept relates as in column 1 in the attached Schedule A.
- 16 Calculate that the Council Tax requirement for the Council's own purposes for 2020/21 (excluding Parish precepts) is £93,807,900.
- 17 That the following amounts be calculated for the year 2020/21 in accordance with Sections 31 to 36 of the Act:

- (a) £412,985,402 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
- (b) £318,378,340 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
- (c) £94,607,062 being the amount by which the aggregate at 14(a) above exceeds the aggregate at 14(b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. [Item R in the formula in Section 31B of the Act].
- (d) £1,395.11 being the amount at 14(c) above [Item R], all divided by Item T (12(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts).
- (e) £799,162 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Schedule A).
- (f) £1,383.33 being the amount at 14(d) above less the result given by dividing the amount at 14(e) above by Item T (12(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.
- 18 To note that North Yorkshire Police, Fire and Crime Commissioner for North Yorkshire Police Authority and the North Yorkshire Fire and Rescue Authority has issued precepts to the Council in accordance with Section 40 of the Act for each category of dwellings in the Council's area as indicated in the tables below.
- 19 That the Council, in accordance with sections 30 and 36 of the Act, hereby sets the aggregate amounts shown in the tables below, and at Schedule B for Parished areas, as the amounts of council tax for 2020/21 for each part of its area and for each of the categories of dwellings.

City of York Council

A	B	C	D	E	F	G	H
£	£	£	£	£	£	£	£
922.22	1,075.93	1,229.63	1,383.33	1,690.73	1,998.14	2,305.55	2,766.66

North Yorkshire Police Authority

A	B	C	D	E	F	G	H
£	£	£	£	£	£	£	£
177.18	206.71	236.24	265.77	324.83	383.89	442.95	531.54

North Yorkshire Fire and Rescue Authority

A	B	C	D	E	F	G	H
£	£	£	£	£	£	£	£
48.46	56.54	64.61	72.69	88.84	105.00	121.15	145.38

Aggregate of Council Tax Requirements (excluding Parished Areas)

A	B	C	D	E	F	G	H
£	£	£	£	£	£	£	£
1,147.86	1,339.18	1,530.48	1,721.79	2,104.40	2,487.03	2,869.65	3,443.58

- 20 Determine that the Council's basic amount of council tax for 2020/21 is not excessive in accordance with the principles approved under section 52ZB of the Act. As the billing authority, the Council has not been notified by a major precepting authority that its relevant basic amount of council tax for 2020/21 is excessive and that the billing authority is not required to hold a referendum in accordance with Section 52ZK Local Government Finance Act 1992.

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SCHEDULE A

Parts of the Council's Area	1.	2.	3.							
	Council Tax Base	Basic Amount of Tax	Valuation Bands							
		£	A	B	C	D	E	F	G	H
		£	£	£	£	£	£	£	£	£
Acaster Malbis Parish Council	340.70	1,395.97	930.65	1,085.76	1,240.87	1,395.97	1,706.18	2,016.40	2,326.62	2,791.94
Askham Bryan Parish Council	208.50	1,427.38	951.59	1,110.19	1,268.79	1,427.38	1,744.57	2,061.77	2,378.97	2,854.76
Askham Richard Parish Council	93.60	1,408.67	939.11	1,095.64	1,252.15	1,408.67	1,721.70	2,034.74	2,347.78	2,817.34
Bishopthorpe Parish Council	1,281.50	1,409.79	939.86	1,096.51	1,253.15	1,409.79	1,723.07	2,036.36	2,349.65	2,819.58
Clifton Without Parish Council	2,060.20	1,388.69	925.79	1,080.10	1,234.39	1,388.69	1,697.28	2,005.88	2,314.48	2,777.38
Copmanthorpe Parish Council	1,714.10	1,403.39	935.59	1,091.53	1,247.46	1,403.39	1,715.25	2,027.12	2,338.98	2,806.78
Deighton Parish Council	137.70	1,418.20	945.47	1,103.05	1,260.63	1,418.20	1,733.35	2,048.51	2,363.67	2,836.40
Dunnington Parish Council	1,350.60	1,398.80	932.53	1,087.96	1,243.38	1,398.80	1,709.64	2,020.49	2,331.33	2,797.60
Earswick Parish Council	434.00	1,433.40	955.60	1,114.87	1,274.14	1,433.40	1,751.93	2,070.46	2,389.00	2,866.80
Elvington Parish Council	497.60	1,407.40	938.27	1,094.65	1,251.03	1,407.40	1,720.15	2,032.91	2,345.67	2,814.80
Fulford Parish Council	990.60	1,418.41	945.61	1,103.21	1,260.81	1,418.41	1,733.61	2,048.81	2,364.02	2,836.82
Haxby Town Council	3,244.70	1,421.21	947.47	1,105.39	1,263.30	1,421.21	1,737.03	2,052.86	2,368.68	2,842.42
Heslington Parish Council	356.90	1,429.20	952.80	1,111.61	1,270.40	1,429.20	1,746.79	2,064.40	2,382.00	2,858.40
Hessay Parish Council	117.20	1,413.94	942.63	1,099.74	1,256.84	1,413.94	1,728.14	2,042.35	2,356.57	2,827.88
Heworth Parish Council	838.90	1,284.15	856.10	998.79	1,141.47	1,284.15	1,569.51	1,854.88	2,140.25	2,568.30
Holtby Parish Council	91.80	1,402.55	935.03	1,090.88	1,246.71	1,402.55	1,714.22	2,025.90	2,337.58	2,805.10
Huntington Parish Council	3,544.40	1,418.99	945.99	1,103.67	1,261.33	1,418.99	1,734.31	2,049.65	2,364.98	2,837.98
Kexby Parish Council	97.10	1,401.69	934.46	1,090.21	1,245.95	1,401.69	1,713.17	2,024.66	2,336.15	2,803.38
Murton Parish Council	208.80	1,394.96	929.97	1,084.98	1,239.97	1,394.96	1,704.94	2,014.94	2,324.93	2,789.92
Naburn Parish Council	229.70	1,403.79	935.86	1,091.84	1,247.82	1,403.79	1,715.74	2,027.69	2,339.65	2,807.58
Nether Poppleton Parish Council	874.50	1,407.85	938.57	1,095.00	1,251.43	1,407.85	1,720.70	2,033.56	2,346.42	2,815.70
New Earswick Parish Council	772.70	1,413.22	942.15	1,099.18	1,256.20	1,413.22	1,727.26	2,041.31	2,355.37	2,826.44
Osbalwick Parish Council	1,314.80	1,393.41	928.94	1,083.77	1,238.59	1,393.41	1,703.05	2,012.70	2,322.35	2,786.82
Rawcliffe Parish Council	2,300.40	1,401.47	934.31	1,090.04	1,245.75	1,401.47	1,712.90	2,024.34	2,335.78	2,802.94
Rufforth and Knapton Parish Council	465.00	1,406.41	937.61	1,093.88	1,250.15	1,406.41	1,718.94	2,031.48	2,344.02	2,812.82
Skelton Parish Council	567.30	1,416.90	944.60	1,102.04	1,259.47	1,416.90	1,731.76	2,046.63	2,361.50	2,833.80
Stockton-on-the-Forest Parish Council	539.70	1,397.45	931.63	1,086.91	1,242.18	1,397.45	1,707.99	2,018.54	2,329.08	2,794.90
Strensall with Towthorpe Parish Council	2,087.30	1,407.34	938.23	1,094.60	1,250.97	1,407.34	1,720.08	2,032.82	2,345.57	2,814.68
Upper Poppleton Parish Council	911.00	1,410.27	940.18	1,096.88	1,253.58	1,410.27	1,723.66	2,037.05	2,350.45	2,820.54
Wheldrake Parish Council	858.50	1,428.98	952.65	1,111.44	1,270.21	1,428.98	1,746.52	2,064.08	2,381.63	2,857.96
Wigginton Parish Council	1,377.80	1,425.71	950.47	1,108.89	1,267.30	1,425.71	1,742.53	2,059.36	2,376.18	2,851.42
	<u>29,907.60</u>									
All other parts of the council's area	<u>37,905.50</u>	1,383.33	922.22	1,075.93	1,229.63	1,383.33	1,690.73	1,998.14	2,305.55	2,766.66
	<u>67,813.10</u>									

Note: This schedule shows the basic City of York Council + Parish element of Council Tax for each area.

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SCHEDULE B

Parts of the Council's Area

Valuation Bands

	A £	B £	C £	D £	E £	F £	G £	H £
Acaster Malbis Parish Council	1,156.29	1,349.01	1,541.72	1,734.43	2,119.85	2,505.29	2,890.72	3,468.86
Askham Bryan Parish Council	1,177.23	1,373.44	1,569.64	1,765.84	2,158.24	2,550.66	2,943.07	3,531.68
Askham Richard Parish Council	1,164.75	1,358.89	1,553.00	1,747.13	2,135.37	2,523.63	2,911.88	3,494.26
Bishopthorpe Parish Council	1,165.50	1,359.76	1,554.00	1,748.25	2,136.74	2,525.25	2,913.75	3,496.50
Clifton Without Parish Council	1,151.43	1,343.35	1,535.24	1,727.15	2,110.95	2,494.77	2,878.58	3,454.30
Copmanthorpe Parish Council	1,161.23	1,354.78	1,548.31	1,741.85	2,128.92	2,516.01	2,903.08	3,483.70
Deighton Parish Council	1,171.11	1,366.30	1,561.48	1,756.66	2,147.02	2,537.40	2,927.77	3,513.32
Dunnington Parish Council	1,158.17	1,351.21	1,544.23	1,737.26	2,123.31	2,509.38	2,895.43	3,474.52
Earswick Parish Council	1,181.24	1,378.12	1,574.99	1,771.86	2,165.60	2,559.35	2,953.10	3,543.72
Elvington Parish Council	1,163.91	1,357.90	1,551.88	1,745.86	2,133.82	2,521.80	2,909.77	3,491.72
Fulford Parish Council	1,171.25	1,366.46	1,561.66	1,756.87	2,147.28	2,537.70	2,928.12	3,513.74
Haxby Town Council	1,173.11	1,368.64	1,564.15	1,759.67	2,150.70	2,541.75	2,932.78	3,519.34
Heslington Parish Council	1,178.44	1,374.86	1,571.25	1,767.66	2,160.46	2,553.29	2,946.10	3,535.32
Hessay Parish Council	1,168.27	1,362.99	1,557.69	1,752.40	2,141.81	2,531.24	2,920.67	3,504.80
Heworth Parish Council	1,164.37	1,358.44	1,552.49	1,746.55	2,134.66	2,522.79	2,910.92	3,493.10
Holtby Parish Council	1,160.67	1,354.13	1,547.56	1,741.01	2,127.89	2,514.79	2,901.68	3,482.02
Huntington Parish Council	1,171.63	1,366.92	1,562.18	1,757.45	2,147.98	2,538.54	2,929.08	3,514.90
Kexby Parish Council	1,160.10	1,353.46	1,546.80	1,740.15	2,126.84	2,513.55	2,900.25	3,480.30
Murton Parish Council	1,155.61	1,348.23	1,540.82	1,733.42	2,118.61	2,503.83	2,889.03	3,466.84
Naburn Parish Council	1,161.50	1,355.09	1,548.67	1,742.25	2,129.41	2,516.58	2,903.75	3,484.50
Nether Poppleton Parish Council	1,164.21	1,358.25	1,552.28	1,746.31	2,134.37	2,522.45	2,910.52	3,492.62
New Earswick Parish Council	1,167.79	1,362.43	1,557.05	1,751.68	2,140.93	2,530.20	2,919.47	3,503.36
Osbalwick Parish Council	1,154.58	1,347.02	1,539.44	1,731.87	2,116.72	2,501.59	2,886.45	3,463.74
Rawcliffe Parish Council	1,159.95	1,353.29	1,546.60	1,739.93	2,126.57	2,513.23	2,899.88	3,479.86
Rufforth and Knapton Parish Council	1,163.25	1,357.13	1,551.00	1,744.87	2,132.61	2,520.37	2,908.12	3,489.74
Skelton Parish Council	1,170.24	1,365.29	1,560.32	1,755.36	2,145.43	2,535.52	2,925.60	3,510.72
Stockton-on-the-Forest Parish Council	1,157.27	1,350.16	1,543.03	1,735.91	2,121.66	2,507.43	2,893.18	3,471.82
Strensall with Towthorpe Parish Council	1,163.87	1,357.85	1,551.82	1,745.80	2,133.75	2,521.71	2,909.67	3,491.60
Upper Poppleton Parish Council	1,165.82	1,360.13	1,554.43	1,748.73	2,137.33	2,525.94	2,914.55	3,497.46
Wheldrake Parish Council	1,178.29	1,374.69	1,571.06	1,767.44	2,160.19	2,552.97	2,945.73	3,534.88
Wigginton Parish Council	1,176.11	1,372.14	1,568.15	1,764.17	2,156.20	2,548.25	2,940.28	3,528.34
All other parts of the council's area	1,147.86	1,339.18	1,530.48	1,721.79	2,104.40	2,487.03	2,869.65	3,443.58

Note: This schedule shows the total aggregate Council Tax (City of York Council, Police, Fire and Parish) for each area.

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Schedule C

Parts of the Council's Area

	Council Tax Base	Precept Value £	Support Grant £	Total Funding Value £	Basic Band D £	% Increase in Total Funding
Acaster Malbis Parish Council	340.7	4,306.00	115.00	4,421.00	12.64	26.4%
Askham Bryan Parish Council	208.5	9,184.00	81.00	9,265.00	44.05	249.6%
Askham Richard Parish Council	93.6	2,372.00	20.00	2,392.00	25.34	4.0%
Bishopthorpe Parish Council	1,281.5	33,912.00	1,088.00	35,000.00	26.46	12.9%
Clifton Without Parish Council	2,060.2	11,049.00	451.00	11,500.00	5.36	0.0%
Copmanthorpe Parish Council	1,714.1	34,377.00	563.00	34,940.00	20.06	4.0%
Deighton Parish Council	137.7	4,801.00	129.00	4,930.00	34.87	0.0%
Dunnington Parish Council	1,350.6	20,890.00	627.00	21,517.00	15.47	10.0%
Earswick Parish Council	434.0	21,731.00	221.00	21,952.00	50.07	20.0%
Elvington Parish Council	497.6	11,975.00	375.00	12,350.00	24.07	0.0%
Fulford Parish Council	990.6	34,753.00	1,232.00	35,985.00	35.08	4.7%
Haxby Town Council	3,244.7	122,895.00	4,105.00	127,000.00	37.88	1.9%
Heslington Parish Council	356.9	16,370.00	630.00	17,000.00	45.87	6.3%
Hessay Parish Council	117.2	3,588.00	62.00	3,650.00	30.61	0.0%
Heworth Parish Council	838.9	20,767.00	623.00	21,390.00	24.76	0.0%
Holtby Parish Council	91.8	1,764.00	0.00	1,764.00	19.22	0.0%
Huntington Parish Council	3,544.4	126,384.00	5,123.00	131,507.00	35.66	10.0%
Kexby Parish Council	97.1	1,783.00	17.00	1,800.00	18.36	0.0%
Murton Parish Council	208.8	2,428.00	72.00	2,500.00	11.63	0.0%
Naburn Parish Council	229.7	4,700.00	111.00	4,811.00	20.46	10.0%
Nether Poppleton Parish Council	874.5	21,440.00	560.00	22,000.00	24.52	0.0%
New Earswick Parish Council	772.7	23,099.00	3,901.00	27,000.00	29.89	5.9%
Osbalwick Parish Council	1,314.8	13,249.00	751.00	14,000.00	10.08	0.0%
Rawcliffe Parish Council	2,300.4	41,724.00	1,116.00	42,840.00	18.14	0.0%
Rufforth and Knapton Parish Council	465.0	10,732.00	168.00	10,900.00	23.08	0.9%
Skelton Parish Council	567.3	19,042.00	958.00	20,000.00	33.57	11.1%
Stockton-on-the-Forest Parish Council	539.7	7,621.00	329.00	7,950.00	14.12	2.9%
Strensall with Towthorpe Parish Council	2,087.3	50,108.00	1,892.00	52,000.00	24.01	0.0%
Upper Poppleton Parish Council	911.0	24,541.00	459.00	25,000.00	26.94	11.2%
Wheldrake Parish Council	858.5	39,191.00	809.00	40,000.00	45.65	0.0%
Wigginton Parish Council	1,377.8	58,386.00	1,698.00	60,084.00	42.38	6.9%

Note: This schedule shows precepting information for each parish area.

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